

MEMORANDUM

Date:

June 19, 2008

To:

Minnesota State Colleges and Universities Presidents;

Chief Student Affairs Officers:

Admissions Directors

From:

Kris Legler Kaplan, Deputy General Counsel

Subject: Parental Access to Drug/Alcohol Violation Information

FAQs and Sample Forms

Introduction

The 2008 legislature amended the Education Data section of the Minnesota Government Data Practices Act, Minn. Stat. § 13.32, to address the issue of postsecondary institution notice to parents of certain drug or alcohol offenses. 2008 Session Laws Ch. 298, Sec. 1. Somewhat inconsistently, this amendment incorporates the FERPA provisions that permit postsecondary institutions to adopt policies to disclose such discipline information without student consent, but adds requirements that disclosure is allowed only if the student has authorized disclosure by a signed release; and that colleges and universities inform parents and students about the disclosure forms.

System colleges and universities, at a minimum, must establish a procedure to notify parents and students about the purpose and availability of the forms during orientation and other appropriate times, and may additionally wish to clarify their drug/alcohol discipline process to state conditions under which notice to parents may be provided. The following FAQs and Release Authorization form are provided to assist system colleges and universities in implementing this new law, effective August 1, 2008.

This document and Release Authorization form will be available on the Office of General Counsel Web site: www.ogc.mnscu.edu.

¹ See complete text at:

Frequently Asked Questions on Implementing Minn. Stat. § 13.32, Subd. 3.(q) Re: Notice to Parents of Drug or Alcohol Violations.

1. What are the provisions of this law?

The law incorporates certain FERPA provisions into the Minnesota Government Data Practices Act (MGDPA) permitting colleges and universities to disclose information to parents about their child's violation of any federal, state or local law or of any rule or policy of the institution, governing the use or possession of alcohol or of a controlled substance to the extent authorized by applicable provisions of FERPA, provided that the institution has a signed release from the student.

Additionally, colleges and universities are required to inform parents and students about the purpose and availability of the information release forms; at a minimum, the institution must distribute the release forms at parent and student orientation meetings.

2. When is parental disclosure of a drug or alcohol violation permitted by FERPA?

The FERPA provisions incorporated into the MGDPA permit (but do not require) disclosure of disciplinary violations based on drug or alcohol use or possession if the student is under age 21 at the time the violation is disclosed. Permitted disclosures also include certain information that the college or university may have obtained showing that a student has violated any federal, state or local law governing the use or possession of alcohol or controlled substances; note, this does not include arrest information or charges that have not resulted in a conviction.

3. Does this law mean that notice to parents about drug or alcohol issues can never be made without the student's consent?

No. Although colleges and universities will generally disclose private data to parents only with the student's consent, schools may continue to disclose information to parents without consent under other applicable provisions of FERPA such as in a health or safety emergency. These circumstances are, however, relatively rare.

4. Do the applicable FERPA provisions require a formal disciplinary proceeding to be conducted before disclosure is made to parents?

The language of the applicable FERPA provision states simply that the college or university must make a "determination" that a "disciplinary violation" has occurred; this is substantively different from the "disciplinary proceeding" language used in other FERPA provisions that connotes a formal disciplinary process. Thus, a college or university may still utilize this parental notice provision even if they use a less formal process for handling certain drug or alcohol offenses. Even a "less formal" disciplinary procedure, however, must meet applicable due process standards of fairness; colleges or universities that wish to explore options in this regard should contact the Office of General Counsel or Attorney General's Office for assistance.

5. What new responsibilities do colleges and universities have under this law?

Under this new provision, colleges and universities are now required to notify parents and students about the purpose and availability of information release forms that students may sign to permit the schools to inform parents of drug or alcohol violations. At a minimum, the forms must be distributed at parent and student orientation meetings.

6. May colleges and universities require students to sign a release form? Does it matter if the student is under age 18?

No -a college or university may not require a student to waive his/her privacy rights regardless of the student's age.

7. Is written notice about the forms required?

The law does not specify how notice is to be provided other than distribution of the forms at orientation. Colleges and universities may wish to utilize more than one method of notice, such as posting information on Web sites; providing information in letters to students and parents; publishing information in handbooks; or other methods. We recommend that presentation of the form also be part of a larger conversation with students and parents about some of the common challenges that may be experienced adjusting to college life. Parental notice should not be presented as a part of the discipline process but

as a measure that is designed to help prevent difficulties that may interfere with a student's academic achievement.

8. Is there a preferred release form system schools should use?

Attached is a form that may be adapted for use. Colleges and universities may choose to use a release form for drug and alcohol violations that is separate from releases for other records. Any form may be used, however, so long as it includes the following: describes with specificity the data authorized to be released and to whom (preferably by name); is *signed* and dated by the student. A copy, including a faxed copy, is as valid as the original.

An e-mail alone is not sufficient to authorize release.

9. May a release form be valid to authorize disclosure of data in advance?

Yes, colleges and universities may utilize releases signed in advance of the existence of the data in question, but in such cases it is important to clearly describe the data that is authorized to be released. For example, a form signed in August by the student authorizing release of alcohol/drug violations may be relied on for the release of information later in the academic year.

10 May a college or university request a release form any time – like after a violation has been determined?

Yes, the request may be made at any time.

11. Does a college or university need to renew releases every year – or semester?

A college or university may choose its policy about this, keeping in mind its resources for handling paperwork. The MGDPA generally limits the validity of a release to one calendar year.

12. Are colleges and universities required to maintain records of disclosures made pursuant to a student's release?

If notice to the parent is provided in writing, a copy must be maintained as the student has a right to see and have a copy upon request. If notice is provided

orally, a written record may not be legally required, but would constitute a good practice.

13. Must a student be informed that the college or university has released drug/alcohol violation information to his/her parent?

Because this disclosure will generally only occur pursuant to the student's written consent, the law does not require notice to the student that the disclosure has been made. A college or university could, however, choose to make such a notice part of its procedure.

14. If a student authorizes the release of information to one parent, does the other parent also have the same right of access?

Under this law, it is up to the student to specify to whom disclosure is authorized to be made.

15 May students rescind their authorization to release? Are colleges and universities permitted to inform parents of the rescission?

Students may rescind their authorization at any time and schools should make information about that process readily available. Parents are not entitled to be informed about such a rescission without further consent from the student.

16. How does this law fit with the school's responsibilities under the federal Drug-Free Schools and Campuses Regulations?

The federal Drug-Free Schools and Campuses law does not contain any requirement about informing parents of drug or alcohol violations. A drug/alcohol violation release policy may, however, be represented as additional effort to achieve the objective of that law: to prevent or limit unlawful drug or alcohol use on campus.

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Campus administrators who have additional questions about this or other issue related to data privacy compliance should contact Kris Kaplan at 651 296-3905 or $\underline{\text{Kristine.kaplan@so.mnscu.edu}}$.

Cc: Attorney General's Office Education Division Mike Lopez, Associate Vice Chancellor, Academic and Student Affairs Steve Frantz, System Director, Student Affairs

Attach.

AUTHORIZATION TO RELEASE STUDENT INFORMATION

To Parents or Guardians

| Ι | , (Student ID #), | hereby |
|---|--|---|
| authorize (name of institution) | | |
| The specific records cover All | ed by this release are (select with checkman | k): |
| Discipline Records | | |
| Drug or alcohol dis | ciplinary violation | |
| Accounts Receivab | le (itemized charges, tuition or credits) | |
| Financial Aid (item | ized charges, credits, and refunds) | |
| Housing (charges, c | redits, and itemized damage charges) | |
| Registration (numb | er of credit hours, add/drops) | |
| | ges for other electronic resources | |
| Grade Reports at e | | |
| Other – please spec | ify: | |
| classified as private on me ur Rights and Privacy Act. I un College/University to release | records information listed above includes information Minnesota Statutes § 13.32 and the federal derstand that by signing this Authorization form to the persons named above and their represent e private and not accessible to them. | Family Education n, I am authorizing the |
| educational records it release I am not legally obligated to This consent expires after one | est, the College/University must provide me wit s to the persons named above pursuant to this co provide this information and that I may revoke t e year or until I withdraw my consent, whicheve on may be used in the same manner and with the | onsent. I understand that this consent at any time. er comes first. A |
| I am giving this consent freel consent. | y and voluntarily and I understand the conseque | ences of my giving this |
| Dated: | , | |
| Signed: | | |